118th CONGRESS 1st Session

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To amend the Federal Reserve Act to limit banker representation on boards of directors of Federal Reserve banks, and for other purposes.

IN THE SENATE OF THE UNITED STATES

Ms. WARREN (for herself and Mr. SCOTT of Florida) introduced the following bill; which was read twice and referred to the Committee on

A BILL

- To amend the Federal Reserve Act to limit banker representation on boards of directors of Federal Reserve banks, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

- 4 This Act may be cited as the "Strengthening Federal
- 5 Reserve System Accountability Act of 2023".

6 SEC. 2. BANKER REPRESENTATION ON FEDERAL RESERVE

- 7 BANK BOARDS.
- 8 (a) CLASS A DIRECTORS.—

| 1 | (1) ELIGIBILITY.—The tenth undesignated |
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| 2 | paragraph of section 4 of the Federal Reserve Act |
| 3 | (12 U.S.C. 302) is amended— |
| 4 | (A) by inserting "with \$50,000,000,000 or |
| 5 | less in assets" before the period at the end; and |
| 6 | (B) by inserting "The Reserve bank, in |
| 7 | consultation with the Board of Governors of the |
| 8 | Federal Reserve System, may remove a Class A |
| 9 | director if, after the director is elected, the as- |
| 10 | sets of the bank of the director grow rapidly |
| 11 | greater than $$50,000,000$. No individual |
| 12 | may serve as a Class A director if the individual |
| 13 | represents a bank that has a CAMELS rating |
| 14 | of 3 or higher or outstanding Matters Requir- |
| 15 | ing Attention or Matters Requiring Immediate |
| 16 | Attention above the average number for banks |
| 17 | of similar size and complexity." after the period |
| 18 | at the end. |
| 19 | (2) Nomination and election.—The 16th |
| 20 | undesignated paragraph of section 4 of the Federal |
| 21 | Reserve Act (12 U.S.C. 304) is amended— |
| 22 | (A) in the third sentence, by inserting |
| 23 | "with \$50,000,000,000 or less in assets" after |
| 24 | "member bank"; and |

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1 (B) by striking the first and second sen-2 tences.

3 (b) Election of Class B Directors.—

4 (1)In GENERAL.—The 11th undesignated 5 paragraph of section 4 of the Federal Reserve Act 6 (12 U.S.C. 302) is amended by striking "three members," and all that follows through the period at the 7 8 end and inserting "6 members who shall be des-9 ignated by the Board of Governors of the Federal 10 Reserve System. They shall be elected to represent 11 the public, without discrimination on the basis of 12 race, creed, color, sex, or national origin, and with 13 due but not exclusive consideration to the interests 14 of agriculture, commerce, industry, services, labor, 15 and consumers. When the necessary subscriptions to 16 the capital stock have been obtained for the organi-17 zation of any Federal reserve bank, the Board of 18 Governors of the Federal Reserve System shall ap-19 point the class B directors and shall designate one 20 of such directors as chairman of the board to be se-21 lected. Pending the designation of such chairman, 22 the organization committee shall exercise the powers 23 and duties appertaining to the office of chairman in 24 the organization of such Federal reserve bank.".

| 1 | (2) TECHNICAL AND CONFORMING AMEND- |
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| 2 | MENTS.— |
| 3 | (A) The 16th undesignated paragraph of |
| 4 | section 4 of the Federal Reserve Act (12 U.S.C. |
| 5 | 304) is amended— |
| 6 | (i) in the first sentence, as redesig- |
| 7 | nated by subsection $(a)(2)(B)$ of this sec- |
| 8 | tion, by striking "and one candidate for di- |
| 9 | rector of Class B"; and |
| 10 | (ii) in the third sentence, as redesig- |
| 11 | nated by subsection $(a)(2)(B)$ of this sec- |
| 12 | tion, by striking "and Class B". |
| 13 | (B) Section 4 of the Federal Reserve Act |
| 14 | is amended— |
| 15 | (i) in the fifth paragraph of the fourth |
| 16 | undesignated paragraph, by striking "and |
| 17 | Class C"; |
| 18 | (ii) by striking the 12th undesignated |
| 19 | paragraph; |
| 20 | (iii) by striking the 15th undesignated |
| 21 | paragraph (12 U.S.C. 303); |
| 22 | (iv) by striking the 17th undesignated |
| 23 | paragraph (12 U.S.C. 304); and |
| 24 | (v) by striking the 20th undesignated |
| 25 | paragraph. |

(c) FINANCIAL INSTITUTIONS REGULATED BY THE
 BOARD OF GOVERNORS.—Section 4 of the Federal Re serve Act is amended—

4 (1) in the 14th undesignated paragraph (12)5 U.S.C. 303), by striking "No director of class B 6 shall be an officer, director, or employee of any 7 bank." and inserting "No individual who served as 8 an officer, director, or employee of any bank or 9 other financial institution regulated by the Board of 10 Governors of the Federal Reserve System during the 11 preceding 5-year period shall serve as a director of 12 class B."; and

13 (2) by striking the 15th undesignated para-14 graph (12 U.S.C. 303).

15 SEC. 3. RESERVE BANK DIRECTOR RESPONSIBILITIES.

16 (a) IN GENERAL.—The eighth undesignated para-17 graph of section 4 of the Federal Reserve Act (12 U.S.C. 18 301) is amended by inserting after the period at the end of the second sentence the following: "The board of direc-19 20 tors may not be involved in bank examinations or super-21 visory processes, including the selection, appointment, and 22 compensation of all Federal reserve bank officers whose 23 primary duties involve supervisory matters, budgetary 24 matters, and any other decisions or deliberations that per-25 tain to supervisory activities.".

(b) TERM LIMITS.—The 24th undesignated para graph of section 4 of the Federal Reserve Act (12 U.S.C.
 308) is amended by inserting "No director of a Federal
 reserve bank may serve more than 2 full terms." after the
 period at the end of the second sentence.

6 SEC. 4. FEDERAL RESERVE TRANSPARENCY AND INDE7 PENDENCE.

8 (a) DIRECTOR ELECTIONS.—

9 (1) CLASS A.—The 19th undesignated para10 graph of section 4 of the Federal Reserve Act (12
11 U.S.C. 304) is amended by inserting ", which shall
12 be published on the website of each Federal reserve
13 bank not later than 3 years after such declaration"
14 before the period at the end of the fifth sentence.

15 (2) CLASS B.—The 11th undesignated para-16 graph of section 4 of the Federal Reserve Act (12) 17 U.S.C. 302) is amended by inserting "The list of the 18 final 3 candidates considered for such designation 19 shall be published on the website of the Board of 20 Governors of the Federal Reserve System not earlier 21 than 3 years after the date of its completion." after 22 the period at the end of the second sentence.

23 (b) DIRECTOR AND PRESIDENT SELECTION24 INPUT.—Section 4 of the Federal Reserve Act is amended

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by inserting after the 20th undesignated paragraph (12
 U.S.C. 305) the following:

3 "The Federal reserve banks and the Board of Gov-4 ernors of the Federal Reserve System shall develop proc-5 esses for allowing public comment and input for nominating Class A directors and designating Class B direc-6 7 tors, and appointing presidents. Each Federal reserve 8 bank shall publish a public contact for such nominations, 9 designations, and appointments. The Board of Governors 10 of the Federal Reserve System shall disclose any vote or 11 veto by a member of the Board for a Class B director 12 or a president not later than 3 years after such vote or 13 veto. The Board of Governors of the Federal Reserve Sys-14 tem shall release a public statement after the date on 15 which a president is selected describing the involvement of the Board in the selection process.". 16

17 (c) Office Staff for Members of the Board OF GOVERNORS OF THE FEDERAL RESERVE SYSTEM.— 18 19 Section 11(l) of the Federal Reserve Act (12 U.S.C. 20 248(1)) is amended by inserting "Of amounts made avail-21 able for staff of the Federal Reserve System, each member 22 of the Board of Governors may employ not more than 4 23 individuals for the purpose of staffing the member's office, 24 with such individuals selected by such member and the sal-

aries of such individuals set by such member." after the
 period at the end.

3 (d) VOTE BY BOARD OF GOVERNORS ON CERTAIN
4 SETTLEMENTS.—Section 10 of the Federal Reserve Act
5 is amended—

6 (1) by redesignating paragraph (12) (12 U.S.C.
7 247b) as paragraph (11); and

8 (2) by adding at the end the following:

9 "(12)(A) The Board of Governors of the Fed-10 eral Reserve System shall vote, at a properly noticed 11 public meeting of the Board, on whether to resolve 12 any enforcement action if the resolution of that ac-13 involves the payment of not less tion than 14 \$5,000,000 in compensation, penalties, or fines, or 15 other payments.

16 "(B) The results of the vote of each member of17 the Board under subparagraph (A) shall—

18 "(i) be included at the appropriate place in19 the official minutes of the Board; and

20 "(ii) be made publicly available on the21 website of the Board.".

(e) TERM LIMITS; REVIEW.—The fifth paragraph of
the fourth unenumerated paragraph of section 4 of the
Federal Reserve Act (12 U.S.C. 341) is amended by inserting "A president may continue to serve after the expi-

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ration of the term of office to which the president was 1 2 appointed until the earlier of the date on which a successor has been appointed and qualified, the date on which the 3 4 next session of Congress subsequent to the expiration of 5 such term expires, or the date on which the President of 6 the United States removes the president. No appointed 7 president shall serve more than a total of 10 years, not 8 including any such continuation in service. The Board of 9 Governors of the Federal Reserve System, in consultation 10 with the relevant Reserve bank board of directors, shall initiate a review of the Reserve bank president and vice 11 12 President and the appropriateness of their removal in the 13 event of a bank failure in the Reserve district. The Board of Governors shall also publish the results of the review 14 15 not later than 90 days following the bank failure." after the period at the end of the fourth sentence. 16

17 SEC. 5. FEDERAL RESERVE ETHICS.

18 Section 4 of the Federal Reserve Act, as amended19 by section 4(b) of this Act, is amended by adding at the20 end the following:

21 "Each director, president, and vice president shall 22 comply with the same rules for investment and trading 23 activity prescribed by the Board of Governors of the Fed-24 eral Reserve System. Each director shall disclose any fi-25 nancial interest in the same manner as presidents. Each

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Federal reserve bank shall publicly disclose and explain
 any rationale for waivers granted to directors from conflict
 of interest rules. The Comptroller General of the United
 States shall annually review conflict of interest rules of
 the Federal reserve banks and the Board of Governors of
 the Federal Reserve System and implementation of and
 compliance with such rules.".